#### LINCOLN CITY/LANCASTER COUNTY PLANNING STAFF REPORT

# for June 9, 2004 PLANNING COMMISSION MEETING

P.A.S.: Special Permit #04028

**PROPOSAL:** To allow wireless facilities consisting of an accessory structure

to house wireless ground equipment in the AG zoning district.

**LOCATION:** 1212 Northwest 48<sup>th</sup> Street

**LAND AREA:** The acreage site is approximately 2.6 acres in area.

**CONCLUSION:** This request complies with the requirements of the Zoning Ordinance

and the Comprehensive Plan.

RECOMMENDATION: Conditional Approval

### **GENERAL INFORMATION:**

**LEGAL DESCRIPTION:** See attached ownership certificate.

**EXISTING ZONING:** AG Agricultural

**EXISTING LAND USE:** Residential

#### SURROUNDING LAND USE AND ZONING:

North: Agricultural AG South: Agricultural AG East: Agricultural AG West: Agricultural AG

#### **COMPREHENSIVE PLAN SPECIFICATIONS:**

Page F25 - The 2025 Comprehensive Plan's Land Use Plan (as amended July, 2003) designates urban residential land uses in this area.

Page F126 - Wireless Telecommunications - The placement and construction of such facilities need to occur in a way that is compatible with the natural and built environment. Taller, more intensive facilities should be located in commercial and industrial areas. Facilities in residential areas should be unobtrusive, of a scale consistent with the neighborhood setting, and sited in a way that does not detract from the enjoyment of the neighborhood by its residents.

#### **BACKGROUND**

The applicant is proposing a wireless facility which includes antennas and a ground equipment shelter. The antennas are to be located on an existing Lincoln Electric System (LES) power line structure on property adjacent to the northwest corner of this site. The electrical ground equipment is to be located within a 12' x 20' accessory building. The power line structure is located on leased property only large enough for the structure, so additional property is required to accommodate the accessory building.

Wireless facilities located on property or facilities owned either by the City of Lincoln (including LES) or by Lincoln Public Schools are exempt from the requirement of a special permit, and the antennas on the LES power line structure are exempt and not a part of this special permit. However, because the use of the accessory building is to house the associated ground equipment, it is considered a wireless facility. Because it is located on private property, it is subject to the requirements of a special permit.

#### **ANALYSIS:**

#### STANDARDS FOR EVALUATION:

### **Conformity with Comprehensive Plan.**

The Comprehensive Plan designates urban residential land uses in this area. The Comprehensive Plan also notes that towers accommodating wireless facilities are part of the infrastructure that supports emerging wireless technologies, and are consistent with the goal of ensuring the community is served by information technology. This application is consistent with the Plan and sites the facilities in a manner that is compatible with surrounding uses.

#### Preference of site location in accordance with Section 27.68.080.

2. There are three location preferences as follows:

#### A. Preferred Location Sites:

(1) Publicly owned sites on which personal wireless facilities can be unobtrusively located with due regard to visibility, aesthetic issues, traffic flow, public safety, health and welfare. Such sites may include locating on existing buildings, co-locating on existing towers, screened roof-top mounts, water towers, billboards, electric substations, or other camouflaged sites, but shall not include new towers.

- (2) Privately owned sites with existing structures on which personal wireless facilities can be unobtrusively located with due regard to visibility, aesthetic issues, traffic flow, public safety, health and welfare. Such sites may include locating on existing buildings, co-locating on existing towers, screened rooftop mounts, water towers, billboards, electric substations, or other camouflaged sites, but shall not include new towers.
- (3) Publicly owned sites in which the facility is minimally obtrusive, has a minimal impact on the surrounding area, is an appropriate distance from residential land uses, has minimal impact on residential uses, with due regard being given to the scale of the facility and the surrounding area and the impact on the location.
- (4) Sites in commercially or industrially zoned districts in which the facility is minimally obtrusive, has a minimal impact on the surrounding area, is an appropriate distance from residential land uses, has minimal impact on residential uses, with due regard being given to the scale of the facility and the surrounding area and the impact on the location.
- B. Limited Preference Sites, in order of priority:
  - (1) Sites on other public property.
  - (2) Sites on other commercially or industrially zoned property.
  - (3) Screened antennas on multi-family residential structures exceeding 30' in height.
  - (4) Camouflaged structures with minimal impact on residential land uses.
- C. Sensitive Location Sites. Sites located in areas with residential uses, environmentally sensitive areas, Capitol View Corridors, the Capitol Environs District, entryway corridors, downtown, landmarks or landmark districts, properties listed or eligible to be listed on the National Register of Historic Places, the Airport Environs, and other sensitive areas. The applications for personal wireless facilities which are located at sensitive sites will be required to demonstrate a technical need to locate a personal wireless facility at a sensitive site and that other reasonable alternatives do not exist for the facility at a location which is not a sensitive site.

Because the antennas are locating on an existing structure, this application is considered a preferred location.

### Compatibility with abutting property and land uses.

3. The equipment shelter will be designed so that it can be converted for use as a storage shed should the wireless facilities ever be removed. This type of building is customary

and expected to be found in an agricultural/residential area. However, the building as sited does not comply with the required setbacks for the district. The site plan must be revised to show compliance with required setbacks.

# Adverse impacts such as visual, environmental or noise impacts.

4. There is no negative impact associated with this type of an accessory building upon surrounding properties.

# Availability of suitable existing structures for antenna mounting.

5. As noted previously, the antennas are not a part of this special permit. However, for reference they are being located upon an existing LES power line structure and no new support structure is proposed.

# Scale of facility in relation to surrounding land uses.

6. The accessory building is 10' x 20', or 200 square feet in area, and is of a size typically found on an acreage or residential detached garage.

Impact on views/vistas and impact on landmark structures/districts, historically significantstructures/districts, architecturally significantstructures, landmark vistas or scenery and view corridors from visually obtrusive antennas and back-up equipment.

7. There is no significant impact noted.

#### Color and finish.

8. The building will be designed to complement the existing residence and garage.

#### Ability to collocate.

9. This criteria is not applicable in this case.

Screening potential of existing vegetation, structures and topographic features, and screening potential of proposed facilities, ground level equipment, buildings and tower base.

10. Screening is shown in compliance with the Design Standards.

Evidence of good faith efforts, and demonstration that a preferred or limited preference site was not technically, legally, or economically feasible.

11. This wireless application is considered a preferred site.

#### **CONDITIONS:**

### Site Specific:

1. This approval permits a 200 square foot accessory building for wireless facilities consistent with the site plan.

#### General:

- 2. Before receiving building permits:
  - 2.1 The permittee shall complete the following instructions and submit the documents and plans to the Planning Department for review and approval.
    - 2.1.1 A revised site plan including 5 copies showing the following revisions:
      - 2.1.1.1 The accessory building complying with the applicable setbacks for the AG district 40' side yard and 50' rear yard.
  - 2.2 The construction plans comply with the approved plans.

#### Standard:

- 3. The following conditions are applicable to all requests:
  - 3.1 Before use of the facility all development and construction shall have been completed in compliance with the approved plans.
  - 3.2 All privately-owned improvements shall be permanently maintained by the owner.
  - 3.3 The site plan accompanying this permit shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.

- 3.4 This resolution's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
- 3.5 The applicant shall sign and return the letter of acceptance to the County Clerk within 30 days following the approval of the special permit, provided, however, said 30-day period may be extended up to six months by administrative amendment. The clerk shall file a copy of the resolution approving the special permit and the letter of acceptance with the Register of Deeds, filling fees therefor to be paid in advance by the applicant.

# Prepared by:

Brian Will, 441-6362, <a href="mailto:bwill@ci.lincoln.ne.us">bwill@ci.lincoln.ne.us</a>
Planner
May 28, 2004

**CONTACT:** Douglas Rogers

LCC International 1023 Lincoln Mall Lincoln, NE 68508 (402) 434-9307

**APPLICANT:** US Cellular Wireless Communications

3601 109<sup>th</sup> Street Urbandale, IA 50322 (515) 210-1010

**OWNER:** Brent and Nancy Keller

1212 Northwest 48th Street

Lincoln, NE 68528 (402) 470-3494



# Special Permit #04028 1212 NW 48th St. US Cellular

2002 aerial

# **Zoning:**

H-3

H-4

**I-2** 

I-3

R-1 to R-8Residential District Agricultural District
Agricultural Residential District AG AGR R-C Residential Convervation District 0-1 Office District Suburban Office District 0-2 O-3 Office Park District R-T Residential Transition District B-1 Local Business District Planned Neighborhood Business District B-2 Commercial District B-3 Lincoln Center Business District **B-4** B-5 Planned Regional Business District H-1 Interstate Commercial District H-2 Highway Business District

**Highway Commercial District** 

General Commercial District

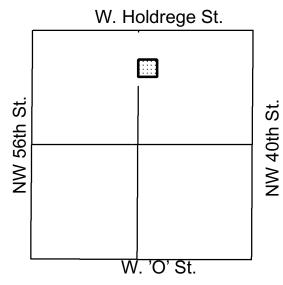
Employment Center District Public Use District

One Square Mile Sec. 19 T10N R6E



Zoning Jurisdiction Lines

City Limit Jurisdiction



Industrial District Industrial Park District



CENTRAL REGION 3601 109TH STREET URBANDALE, IA 50322

LATITUDE: 40°49'35.16" (NAD83)
LONGITUDE: 96°47'14.50" (NAD83)
ELEVATION: 1266.64" (NAVD 88)
STRUCTURE: CO-LOCATE

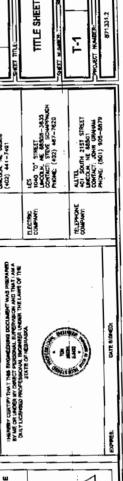
ADDRESS: NW 48TH & HOLDREGE JINCOLN, NE 68528

SITE NAME: HUSKERVILLE

SITE NUMBER: 871331.2

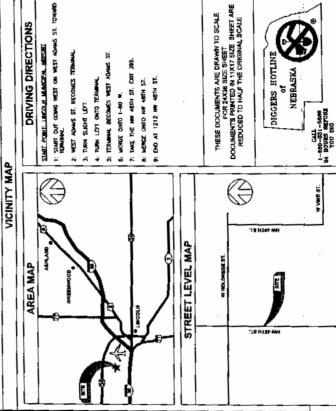
G 2 1 3 ដ Ξ WIRELESS COMMUNICATIONS

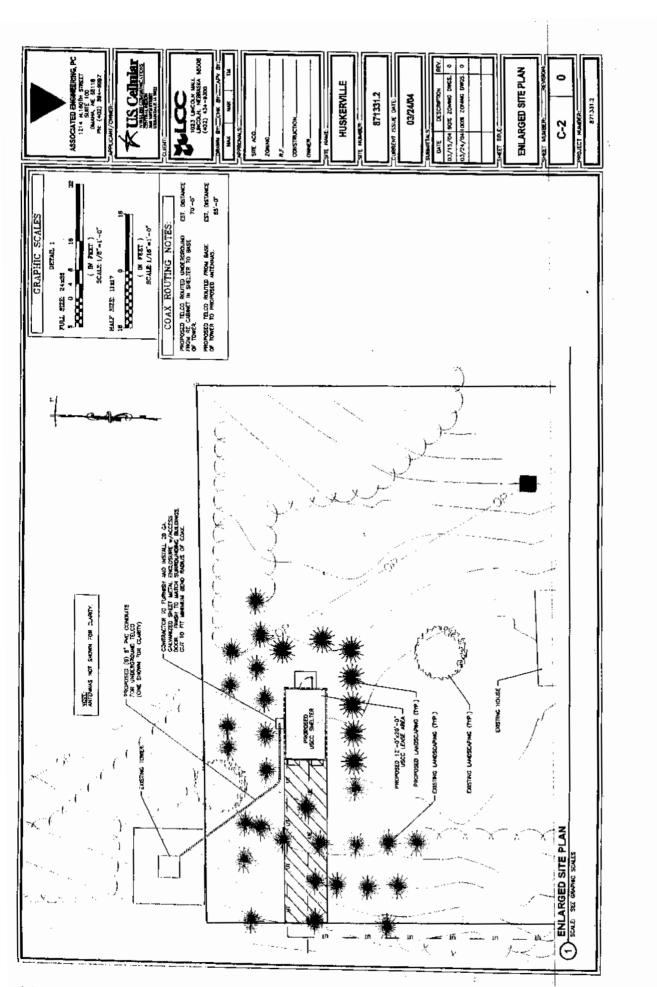
#### X US Cellular 33/13/04 90% ZONING DWGS. 1214 ALIBOTH STREET SURTE 100 CHANCE, NE 88118 PH: (402) 884-9097 UNCOLN, NEBRASKA 6 (402) 434-9300 HUSKERWLLE DESCRIPTION 03/24/04 871331.2 33/24/04 (OOX ZONENG 9 NOW ISSUE DATE. SSOCIATED BACK POWSTRUCTION STE ACO. OATE ASSOCIATED ENGINEERING, P.C. 1214 MONTH ISOTH STREET SINTE 100 OLWAR, R E 8918 PH; (402) 894-8037 FM; (402) 833-8200 COMMUNITY LAND SURVEYING 1232 HIGH STREET LUNCOLL NE 68502 PH: (402) 441-5795 FAX: (402) 441-5791 LCC INTERNATIONAL 1023 UNICOLN MALL LINCOLN NE BSSOØ LINCOLN NE BSSOØ PHONE: (402) 434-9307 LCC NTERNATIONAL 1023 LINCOLA MALL LINCOLA NE 8850A CONTACT: DOUGLAS ROCERS PROME (402) 434-9307 LOS INTERNATIONAL 1923 LINCOLN MAL LINCOLN NE 68508 CONTACT: DOUGLAS ROCEPS PHONE: (402) 434-8307 125 2620 FARSPELLO STREET P.O. BOX 80869 CONTACT: STRVE HANN'S PHONE: (402) 487-7622 PROJECT CONTACTS LOC INTERNATIONAL, 1023 LIMCOLN MALL LINCOLN, NE 88509 CONTACT: MARK MINTON CITY OF UNICOLN 545 SO: 10TH STREET SUITE 213 UNICOLN, NE 68508 (402) 441-7491 VS CELLULAR 3601 109TH STREET URBANDALE, N. 30322 SUBJECT TO BED CONSTRUCTION APPLICANT/ CONTRACTOR: ENCHEERING CONSULTANT: RF ENGINEER SITE AQUISITIONS LANDLDHO: SURVEYOR ZONENC THE IS AN APPLICATION TO DEPLOY AN INNOVINCE PICEUTY DESCRIPTION OF THE PROCESSING OF THE SECRETARY PROCESSING OF THE PR LINE NO STANCASIEN CLUM PROJECT DESCRIPTION MAY 13 2004 SHEET INDEX (L) SOUTH & MEST DEVATIONS HORTH & EAST ELEYATIONS ENLANGED SITE PLAN OVERALL SITE PLAN GENERAL NOTES LANDSCAPRIG THE SHEET SITE SURVEY 4 **A**-2 Ξ

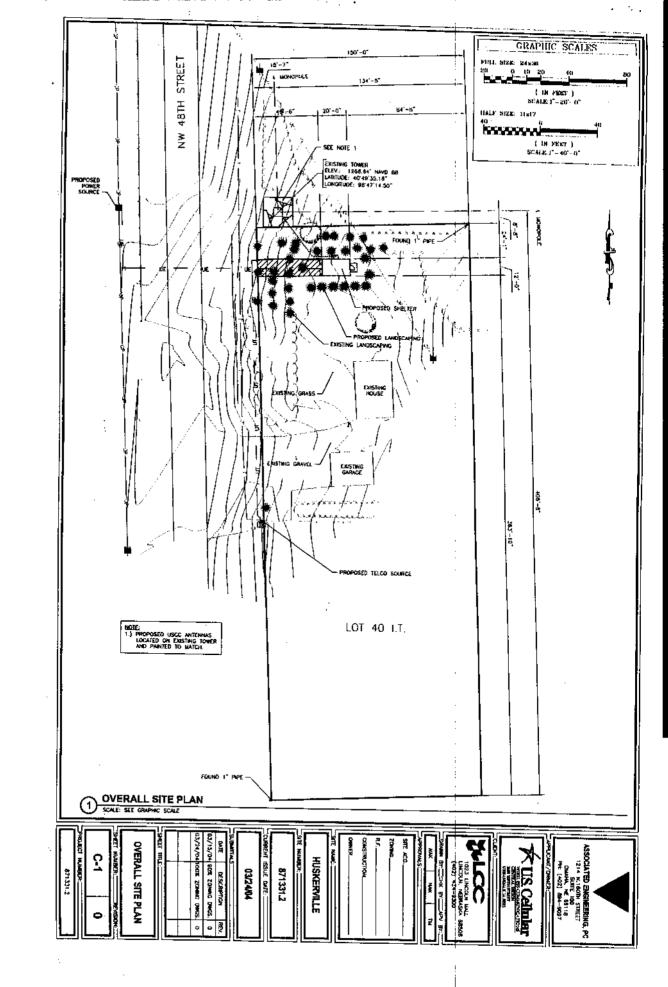


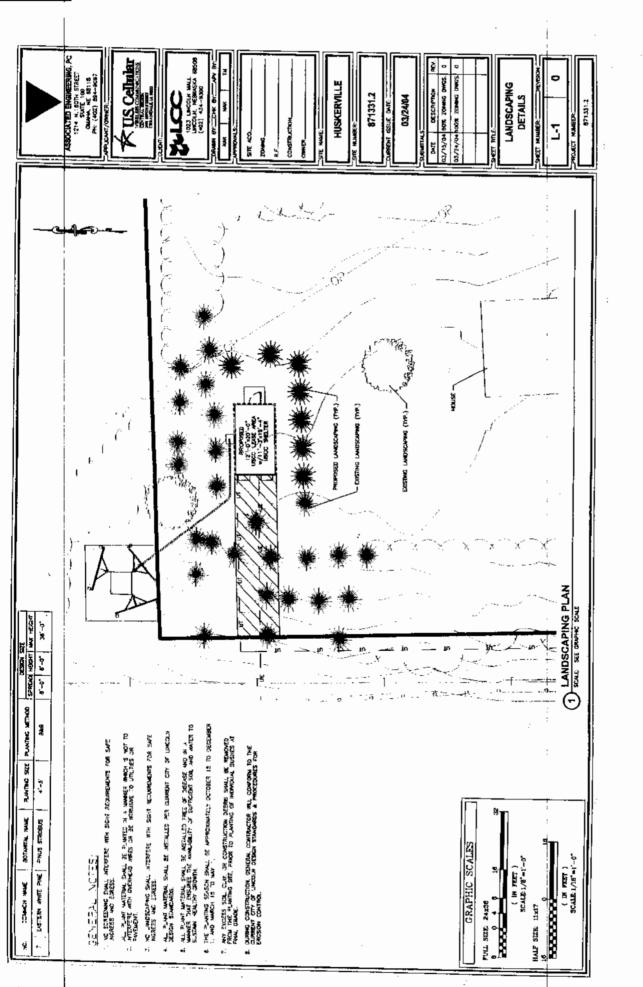
AURISDICTION:

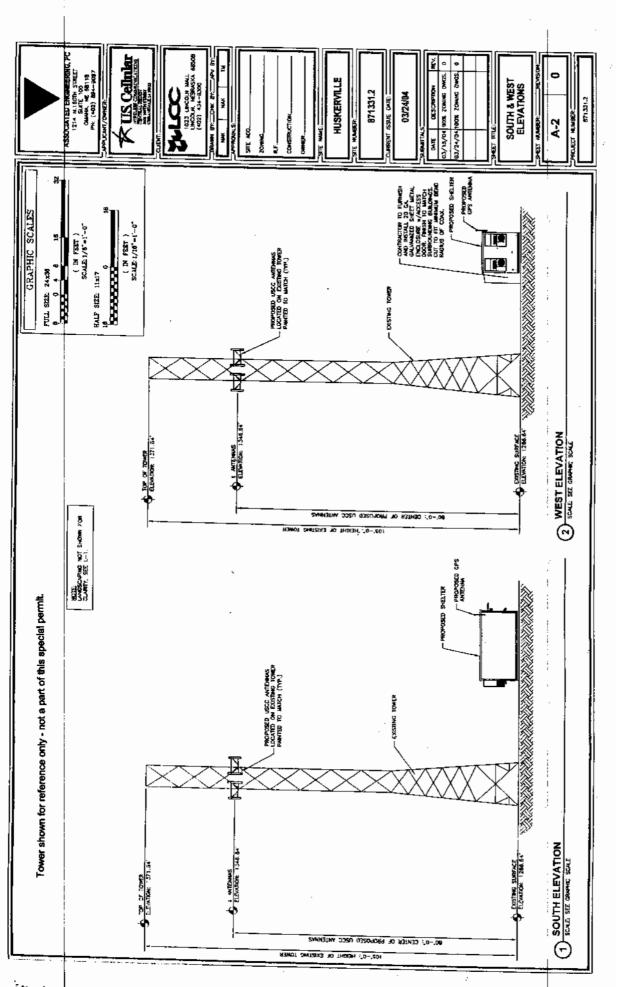
PROFESSIONAL ENGINEER













May 12, 2004

Brian Will
City of Lincoln
Planning Department
555 S. 10<sup>th</sup> Street
Lincoln, NE 68508

Dear Mr. Will:

This letter is to coincide with our application for collocation request on a de-commissioned utility structure located at 1212 NW 48<sup>th</sup> Street in Lincoln, Nebraska. The utility structure is owned by Les and is currently 87.3' in height.

We will be placing our equipment shelter on the property directly south of the utility structure as no ground space was available on the property that is housing the utility structure. Both LES, and the underlying property owner are in agreement with this proposal. Many alternatives were looked at before a decision was made to utilize this structure.

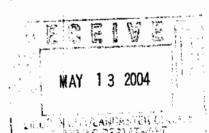
Currently, there is a Sprint monopole located directly south of the proposed site, but after inquiring about the possibility of collocation, we were told this monopole is currently full and will not be able to be structurally reinforced to accommodate our proposal.

A new site was considered and presented to the Parks and Recreation Department regarding some property that is located a few miles to the north. However, our proposal was denied due to the fact that the school near the park is interested in that property and it would be some time before the use would be established.

This problem coupled with the fact that the airport is very near this search ring prompted some redesign from our engineering group. The site was redesigned with the current LES utility structure in mind.

Sincerely,

Doug Rogers LCC International



#### OWNERSHIP CERTIFICATE

FILE NO:

6011781

TO: Marsha Summerbill LCC International

Nebraska Title Company, authorized to engage in the business of abstracting in the State of Nebraska under Certificate of Authority No. 56, hereby certifies that the records of LANCASTER County, Nebraska have been carefully examined with referenced to the following described property, and from such examination finds as follows:

#### LEGAL DESCRIPTION:

NE 1/4 19-10-6, Lots 40 & 44, Lincoln, Lancaster County, Nebraska

#### OWNER OF RECORD:

Brent J. Keller and Nancy L. Keller, husband and wife, as joint tenants

#### UNRELEASED LIENS OF RECORD:

a. Deed of Trust executed by Brent J. Keller and Nancy L. Keller, husband and wife, Trustor to Provident Federal Savings Bank, Trustee and, Beneficiary, in the stated amount of \$48,800.00 dated March 18, 1992 and recorded March 20, 1992 as Inst. No. 92-11740; assigned to Commercial Federal Mortgage Corporation by Assignment dated May 1, 1995, recorded October 16, 1995 as Inst. No. 95-33002; records of Lancaster County, Nebraska.

#### TAXES/ASSESSMENTS:

General and special taxes and assessments as hereafter listed, if any (all amounts shown being exclusive of interest, penalties and costs):

Alt Key Number 1653703 (Parcel ID Number 10-19-200-008-000);

2002 General Real Estate Taxes, \$2,218.12 - All Paid.

2003 General Real Estate Taxes, \$2,226.78 - Half Paid.

Effective Date: May 6, 2004 at 8:00 am

Nebraska Title Company

Vice-President

Registered Abstracter

Please direct inquiries to: Greg Mitchell

MAY 2 1 2004

Joan F